San Diego County
Local Agency Formation Commission
Regional Service Planning | Subdivision of the State of California

SAN DIEGO COUNTY
LOCAL AGENCY FORMATION COMMISSION

REGULAR MEETING AGENDA
Monday, December 2, 2024

Doors Open: 8:00 A.M.
Meeting Starts: 8:15 A.M.

In-Person Participation
County Administration Center
1600 Pacific Highway, Room 302
San Diego, California

Video-Teleconference Participation
https://www.zoom.us/join
Meeting ID 895 6767 7168 | Passcode 508649
(669) 900-9128

Video Viewing Only
@sandiegolafco9909

San Diego LAFCO		
Commissioner	**Appointing Authority**	**Affiliation**
Chair Stephen Whitburn	Mayor of the City of San Diego	City of San Diego
Vice Chair Barry Willis	Independent Special Districts	Alpine Fire Protection
Jim Desmond	Board of Supervisors	County of San Diego
Joel Anderson	Board of Supervisors	County of San Diego
Kristi Becker	Cities Selection Committee	City of Solana Beach
Jo MacKenzie	Independent Special Districts	Vista Irrigation
Dane White	Cities Selection Committee	City of Escondido
Harry Mathis	Commission	General Public
Alternate David A. Drake	Independent Special Districts	Rincon del Diablo MWD
Alternate Brigette Browning	Commission	General Public
Alternate John McCann	Cities Selection Committee	City of Chula Vista
Alternative Nora Vargas	Board of Supervisors	County of San Diego
Alternate Marni von Wilpert	Mayor of the City of San Diego	City of San Diego

Participation Instructions:

In person attendance by the public is welcomed. LAFCO meets in Room 302 in the County Administration Center (1600 Pacific Highway). Three-hour visitor parking is available using the Ash Street entrance. To provide comments on any item, please turn in a speakers slip to LAFCO staff before the item commences.

Remote participation by video or telephone is welcomed through Zoom by following these instructions.

Comments by Video	Comments by Telephone
1. Click or type the link found at the top of the agenda	1. Dial + 1-669-900-9128
2. Type the Meeting ID identified on the top of this agenda followed by the Passcode	2. Dial the Meeting ID identified at the top of the agenda followed by the Passcode
3. Click the raise hand icon	3. Dial *9 to raise your hand
4. LAFCO will announce your name as it appears when it is your turn to speak	4. LAFCO will call out the last 4 digits of your phone number when it is your turn to speak
5. Click the speaker icon to unmute to speak	5. Dial *6 to unmute yourself

All comments – whether provided in person or remotely (video and telephone) – are limited to three minutes for individuals and five minutes for agencies and community organizations. The Chair may adjust the time allowance as they deem appropriate in managing the Commission's business.

Remote participation by e-mail is also welcomed by sending comments to Commission Clerk Erica Sellen at erica.sellen@sdcounty.ca.gov.

- All e-mails received before 3:00 P.M. one business day before the meeting will be forwarded to the Commission and posted online prior to the start of the meeting. These comments will also be referenced at the meeting.

- All e-mails received after 3:00 P.M. one business day before the meeting and up until the conclusion of the item by the Commission will be noted for the record by LAFCO staff with a good-faith summary and subsequently posted online.

Public Accommodations:

Assistance for the disabled is available by contacting LAFCO staff prior to the meeting. To the extent possible, accommodation requests should be submitted at least 72 hours in advance.

Spanish language translation services are readily available at LAFCO meetings. Translation services covering other languages may be made available upon request at least 72 hours prior to the meeting.

Contact Information:

Erica Sellen
Commission Clerk
2550 Fifth Avenue, Suite 725
San Diego, California 92103
T: 619-321-3380
F: 619-404-6508
E: erica.sellen@sdcounty.ca.gov

1. **8:15 A.M. – CALL TO ORDER BY CHAIR**

   a) **Roll Call of Commissioners Present**

   b) **Pledge of Allegiance**

2. **STATEMENT (JUST CAUSE) AND/OR CONSIDERATION OF A REQUEST TO PARTICIPATE REMOTELY (EMERGENCY CIRCUMSTANCES) BY A COMMISSIONER, IF APPLICABLE.**

3. **AGENDA REVIEW**
   The Executive Officer will summarize the agenda as well as to advise of any requested changes. The Chair will also consider requests from Commissioners.

4. **PUBLIC COMMENT AND**
   OPPORTUNITY FOR PUBLIC TO REQUEST DISCUSSION ON CONSENT ITEMS
   Opportunity for members of the public to speak to the Commission on any subject matter within the Commission's growth management duties/interests but not on the agenda. Three-minute limit. This is also an opportunity for the public to request discussion on a consent calendar item.

5. **CONSENT ITEMS**
   All items calendared as consent are considered ministerial and subject to a single motion approval. The Chair will entertain requests by Commissioners to pull any items for discussion.

   a) **Approval of Meeting Minutes for November 4, 2024 (action)**
   The Commission will consider action minutes prepared by the Commission Clerk for the November 4, 2024 meeting. Recommendation to approve as presented. (Pages 7-16)

   b) **Commission Ratification | Recorded Payments for October 2024 (action)**
   The Commission will review a report identifying all payments made and received for October 2024. Recommendation to ratify payments as presented. (Pages 17-24)

   c) **Authorize Holiday Office Closures (action)**
   The Commission will consider authorizing the closing of the office for the four workdays following Christmas – Thursday, December 26th through Tuesday, December 31st. Participating staff would take compensatory time-off. (Pages 25-26)

   d) **Approval of 2025 Meeting Calendar (action)**
   The Commission will consider approving a regular meeting schedule for the 2025 calendar year. It is recommended the Commission follow recent practice and approve regular meetings on the first Monday of each month except for January, July, and September. No special meetings are proposed at this time. (Pages 27-40)

   e) **Commissioner Terms (information)**
   The Commission will receive its annual report on individual Commissioner terms. Seven terms are set to expire in May 2025 and affect four of the five membership categories on the Commission as detailed. The report is being presented for information and satisfies a noticing requirement. (Pages 41-46)

CONSENT ITEMS CONTINUED…

f) Progress Report on 2024-2025 Workplan (action)
The Commission will receive a progress report on the adopted workplan, and activities associated with the 30 special projects set for 2024-2025. It is recommended the Commission formally receive the item as well as provide general direction to staff – including any potential amendments for formal consideration at a future meeting. (Pages 47-58)

g) Report on Active Proposals and Related Activities (information)
The Commission will receive a status report on active proposals currently on file as well as anticipated filings based on ongoing discussions with proponents. The item is for information and satisfies LAFCO's reporting requirement. (Pages 59-70)

6. PUBLIC HEARING ITEMS |
COMMISSIONER DISCLOSURE OF EX PARTE COMMUNICATIONS
Public hearing items require expanded public notification per provisions in State law or have been voluntarily scheduled by the Executive Officer to ensure opportunity for public input. All public hearing items require verbal disclosures by Commissions regarding any material communications.

a) Proposed Sphere of Influence Actions | Oceanside Region (action)
The Commission will consider proposed sphere of influence updates for three affected local agencies in the Oceanside region under LAFCO oversight involving City of Oceanside, Oceanside Small Craft Harbor District, and Morro Hills Community Services District. The item draws on the recent municipal service review on the Oceanside region and recommendations to proceed with limited updates for all three subject agencies and marked by affirming all three existing sphere designations with no changes. A special study area is separately recommended for the Morro Hills Community Services District as detailed. No special study areas at this time are recommended for the other two subject agencies. (Pages 71-104)

7. BUSINESS CALENDAR
Business items involve regulatory, planning, or other items that do not require a noticed hearing.

a) Draft Policy on Public Member Appointments (discussion)
The Commission will review a draft policy to establish rules and procedures in making regular and alternate public member appointments. The item ties to the adopted workplan. Feedback will be incorporated into a revised draft ahead of staff initiating a public comment period and presenting a final version for action at a future meeting. (Pages 105-112)

b) Quarterly Update on High Priority Project and Related Actions |
Ad Hoc on Resource Conservation Districts –2.0 (action)
The Commission will receive a scheduled update on a high priority workplan project involving all three local resource conservation districts (RCDs) – Greater San Diego, Mission, and Upper San Luis Rey – in San Diego County. The workplan project is termed "RCDs' 2.0" and currently focusing on mapping potential and otherwise orderly boundary changes covering all three subject agencies. The update provides the Commission the opportunity to revisit the project and provide real-time input to LAFCO staff in proceeding forward. The update also – pertinently – includes a recommendation for the Commission to transition 2.0 from its current six-member Ad Hoc format to a less informal working group to provide more flexibility in advancing the project. (Pages 113-124)

BUSINESS ITEMS CONTINUED…

c) **Update on Informational Report | Public Recreation at City Owned Reservoirs and Enhancement Opportunities (discussion)**
The Commission will receive an update on an informational report on public recreational services at City of San Diego-owned reservoirs in unincorporated San Diego County. The update is in memorandum form and ties to a previously approved workplan project in 2023-2024 to assess public amenities at the City's seven unincorporated reservoirs and explore enhancement options – including forming a special district – to expand accessibility. Should the Commission's discussion support continuing the project, staff will present an amendment at the next meeting. (Pages 125-148)

d) **Local Agencies Directory Under LAFCO Oversight (information)**
The Commission will receive an annual local agencies directory prepared as part of the Commission's adopted workplan. The directory lists all 102 local agencies – cities and special districts – within San Diego County subject to the Commission's planning and regulatory duties and identifies current council and board members along with senior staff members. The item is for information with the opportunity for the Commission to provide feedback. (Pages 149-214)

8. EXECUTIVE OFFICER REPORT

9. COMMISSIONER ANNOUNCEMENTS & REQUESTS FOR FUTURE ITEMS

10. CLOSED SESSION

Conference with Legal Counsel--Anticipated Litigation:
Pursuant to Government Code Section 54956.9(d)(3)): Significant exposure to litigation pursuant to paragraph (3) of subdivision (d) of Section 54956.9 related to San Diego Unified Port District. (One case.)

11. ADJOURNMENT

Attest to Posting:

Erica Sellen
Commission Clerk

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